

# EV Policy Landscape in the US

Daniel Sperling

*University of California, Davis*

*(and California Air Resources Board)*

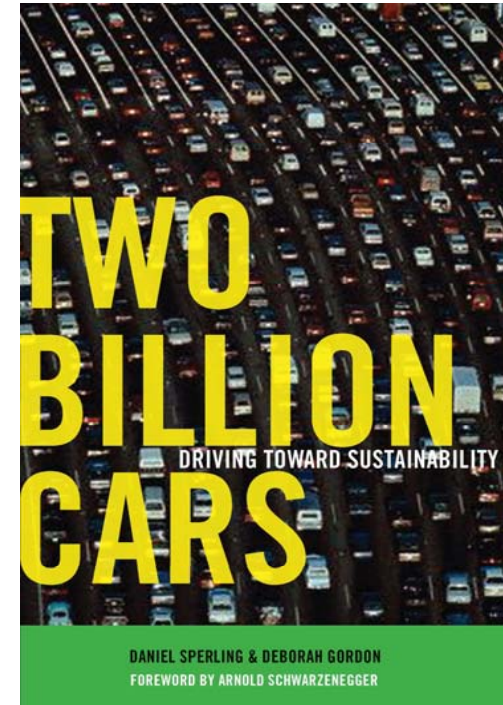
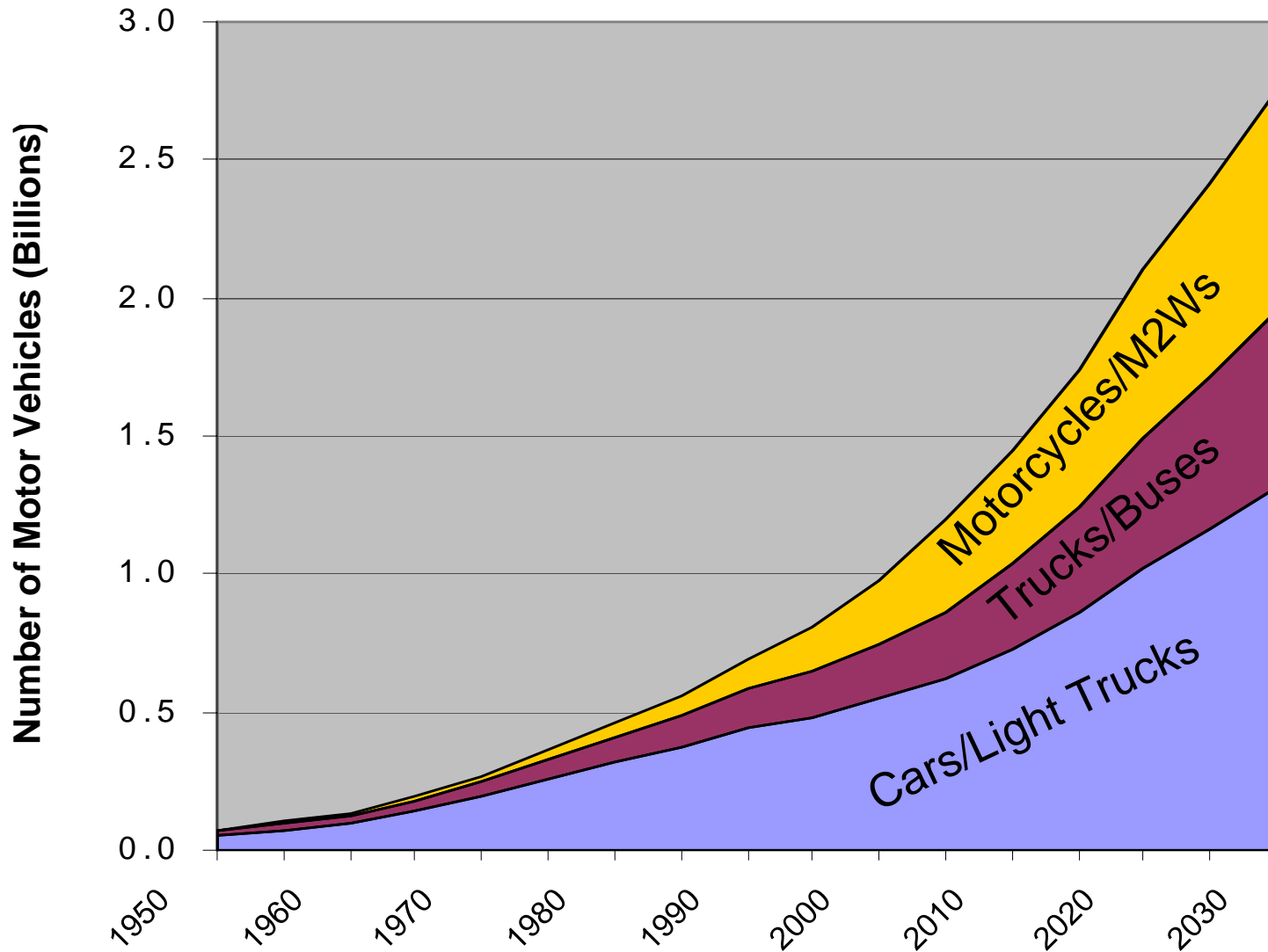
***U.S.-CHINA ELECTRIC VEHICLES FORUM***

*Beijing, China*

September 29, 2009

*Good news and bad news*

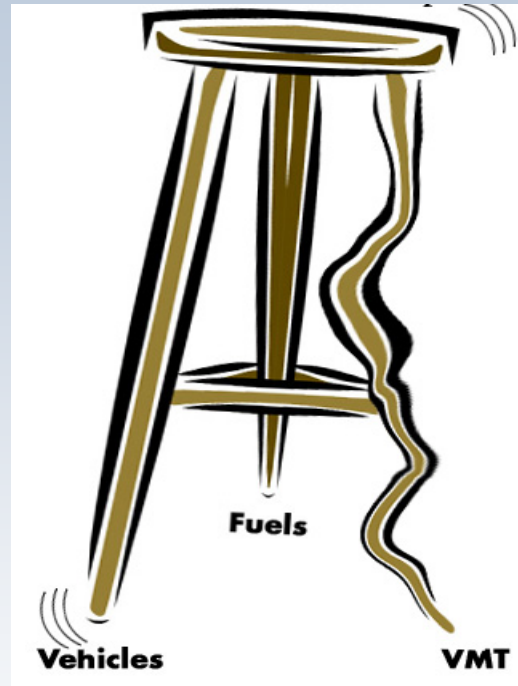
# Soaring Global Demand for Vehicles (and Oil)



Sperling and Gordon (2009),  
based on DOE, JAMA,  
other

# Need to Transform Transportation

*to reduce oil use, GHGs, and road costs, and improve urban livability*



- Transforming vehicles (*“easiest”*)
- Transforming fuels (*hard*)
- Transforming mobility (*hardest*)

# First Leg

## Transforming Vehicles

- **Large potential to reduce oil use and GHGs with conventional (ICE) vehicles.**
- **Much larger potential with advanced electric-drive vehicles.**
  - Gasoline (and diesel) hybrid electric vehicles (HEVs) (eg, Prius)
  - Plug-in hybrid vehicles (PHEVs)
  - Battery electric vehicles (BEVs)
  - Fuel cell electric vehicles (FCVs)

# Failed Search for Petroleum Alternatives ... Resulted in Fuel *du jour* Phenomenon (in US and elsewhere)

Disruptive and wasteful

- **30 years ago – Synfuels (oil shale, coal)**
- **20 years ago – Methanol**
- **15 years ago – Electricity (Battery EVs)**
- **5 years ago – Hydrogen (Fuel cells)**
- **2 years ago – Ethanol**
- **Today – Electricity (Plug-in hybrid vehicles)**
- ***What's next?***

*BEV experiment of 1990s largely failed ...  
but led to improved batteries and electric drivetrains which are  
now making comebacks in hybrids,  
fuel cell vehicles... and next-generation BEVs!*



**Chrysler  
GEMs**



**GM EV1**



**Toyota**



**Honda**



**Bombardier**



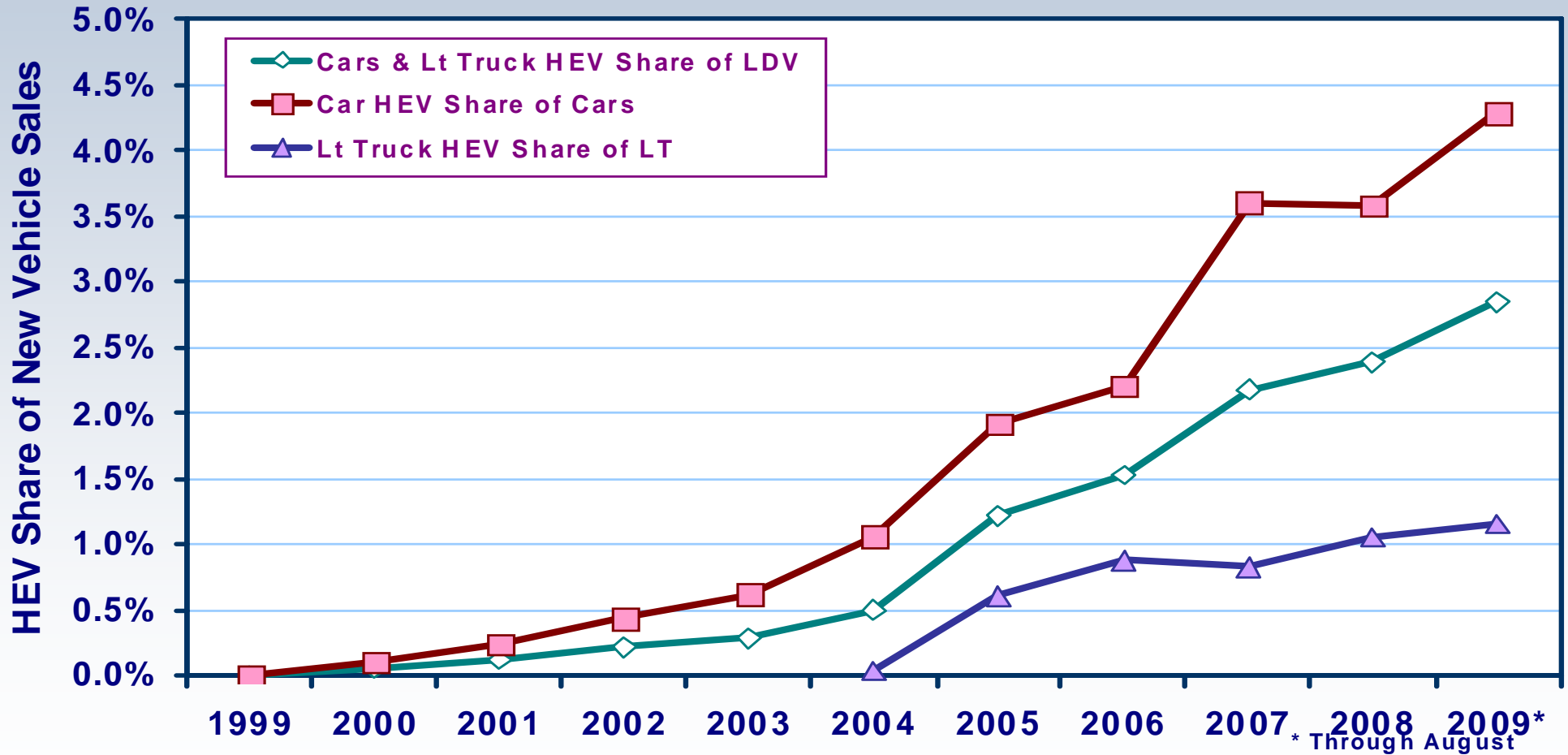
**Pivco/Th!nk**



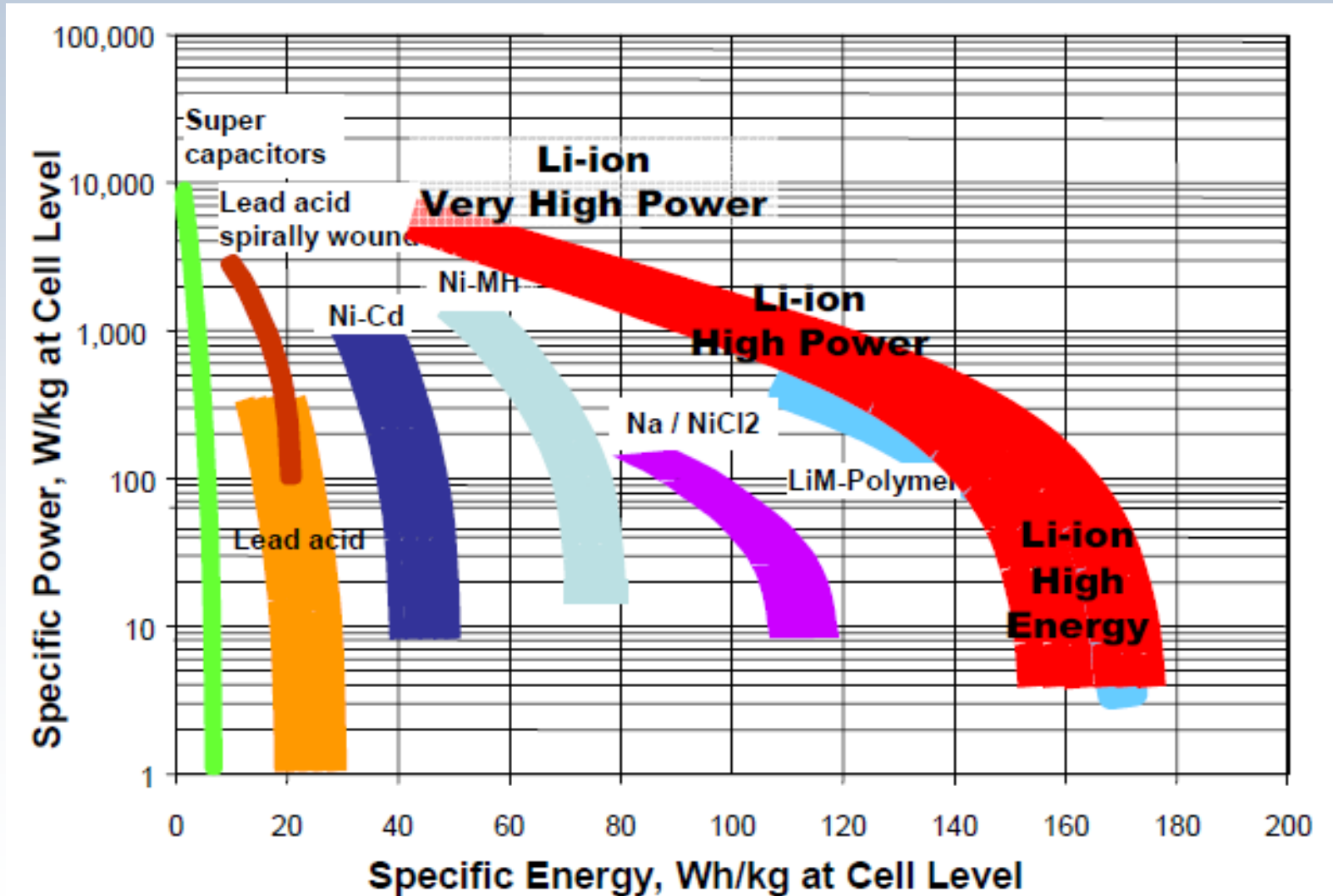
**Nissan**

*Forerunner Technology for BEVs, PHEVs, and FCVs*

# HEVs Slowly Gaining Market Share in USA (now 2.9%).



# Batteries are Expensive But Steadily Improving (~8% improvement/yr)



Source: Johnson Control-SAFT, 2005 and 2007 (from IEA, 2009)



# Incremental Cost of Electric-Drive Vehicles Relative to Baseline 2005 Gasoline Vehicle over Next 25 years (2005\$)

	Car
Current gasoline	0
Current diesel	+\$1,500
Current HEV	+\$4,400
Advanced gasoline	+\$1,800
Advanced diesel	+\$3,000
Future Gasoline HEV	+\$2,500
PHEV	+\$3,900
BEV	+\$8,000
FCV	+\$4,500

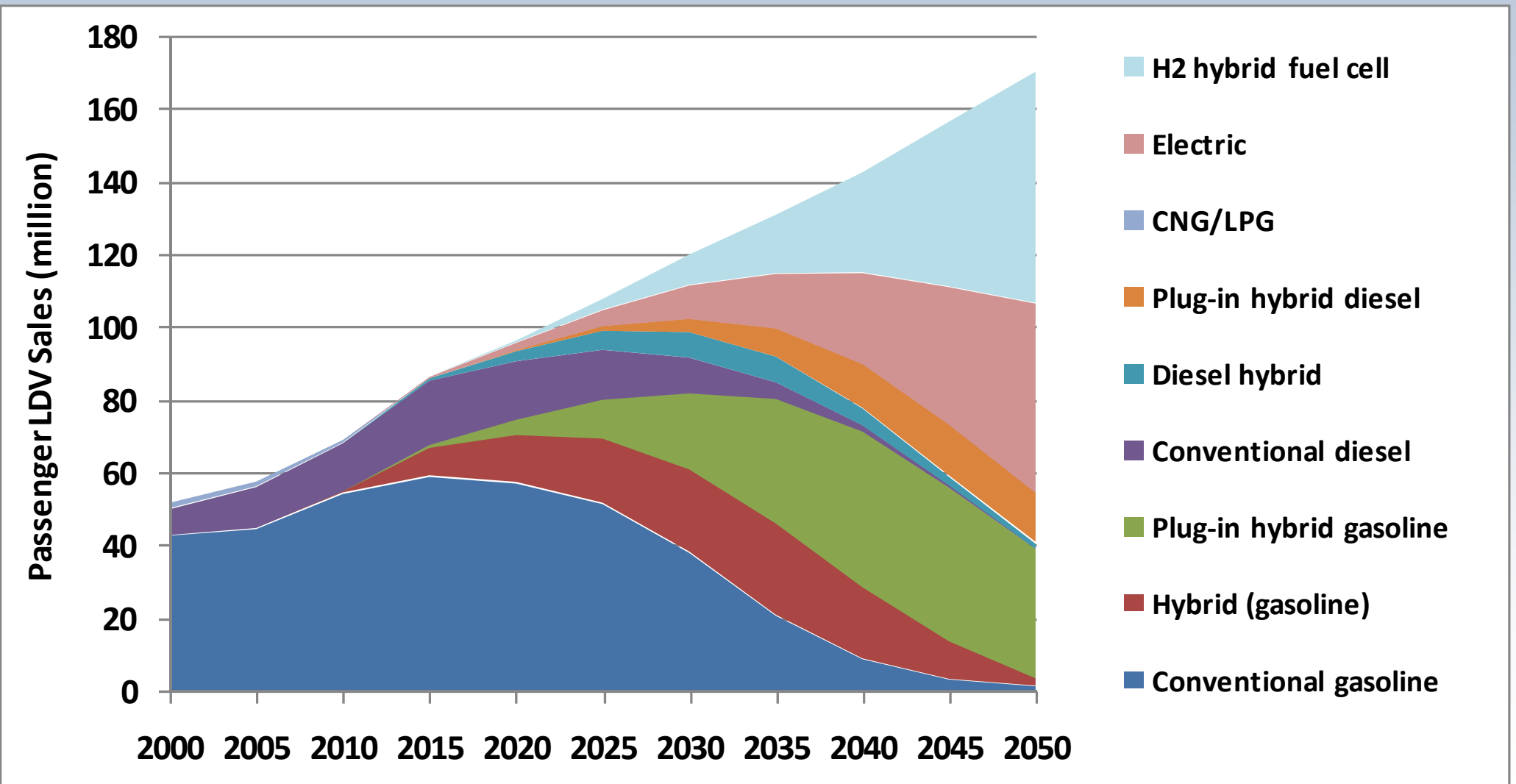
Source: Adapted from US National Academies, 2009; Bandivadekar et al., 2008; Kalhammer et al, 2007; Kromer and Heywood, 2007; NAS, 2008.

# Plausible Market Shares of Advanced Light Duty Vehicles by 2020 and 2035 (by model year) (USA)

	<b>2020</b>	<b>2035</b>
Turbo Gasoline SI	10-15%	25-35%
Diesels	8-12%	15-30%
Gasoline HEV	10-14%	15-40%
<b>PHEV</b>	<b>1-3%</b>	<b>7-15%</b>
<b>FCV</b>	<b>0-1%</b>	<b>3-6%</b>
<b>BEV</b>	<b>0-2%</b>	<b>3-10%</b>

Source: National Academies, 2009 (AEF energy efficiency chapter)

# IEA Aggressive CO<sub>2</sub> Scenario... Almost All Cars are Electric-Drive in 2050



IEA, 2009 (blue map scenario: 50% reduction in CO<sub>2</sub>-e emissions by 2050 )

# Technology Strategy for Electric-Drive Vehicles

- BEVs for city cars and small vehicles with limited performance req'ts (10-30% of market)
- PHEVs and FCVs for larger cars and light trucks
- FCVs and biodiesel for large trucks

But great uncertainty about how market will evolve. How will consumers value...

All electric range and zero emissions?

High fuel economy?

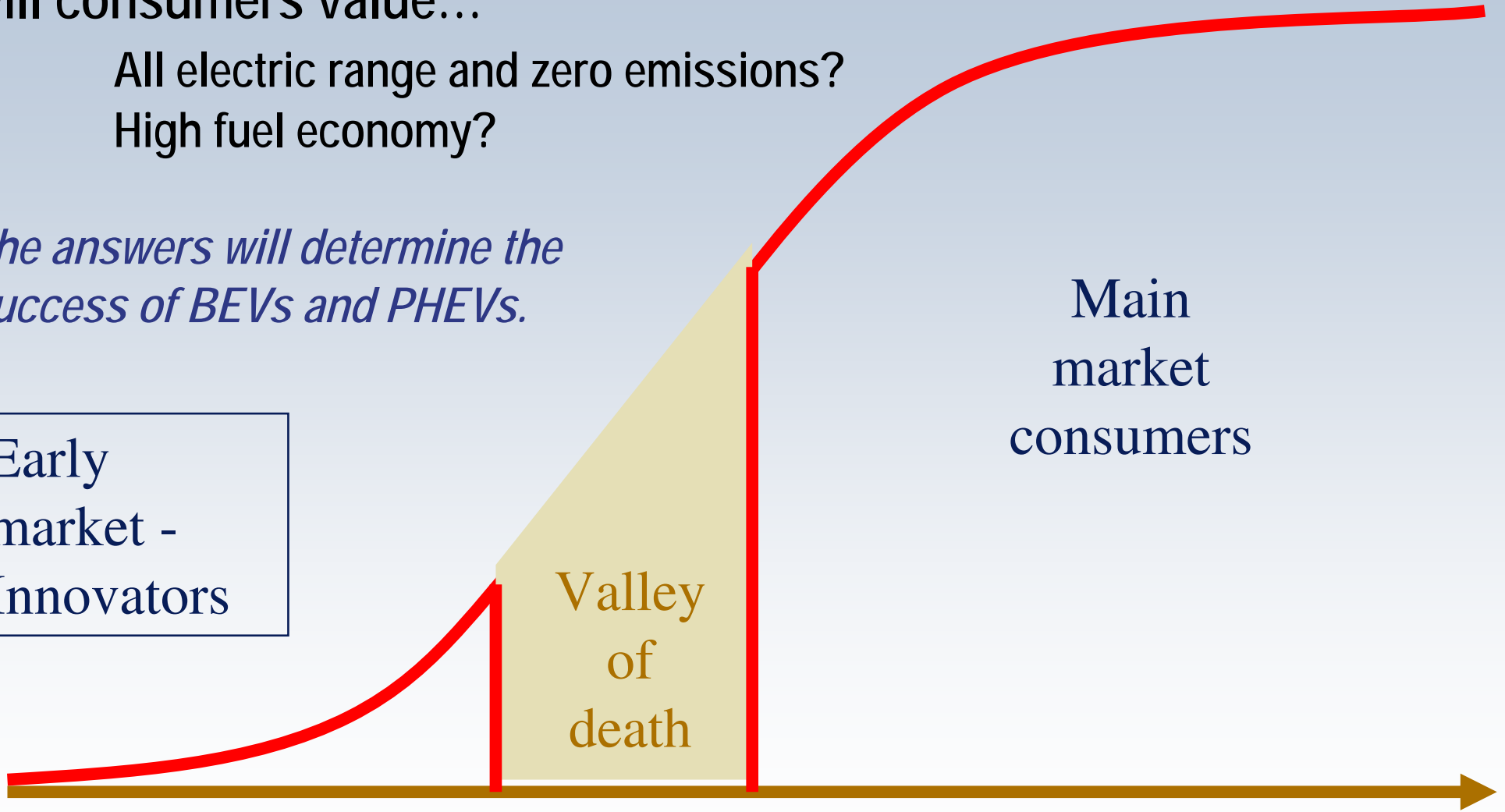
*The answers will determine the success of BEVs and PHEVs.*

Early market - Innovators

Valley of death

Main market consumers

Development of market



# Governments Worldwide Providing “Start-Up” Incentives for PHEVs and EVs (*fuel du jour?*)

- Germany: Goal of 1 million PHEV/EVs by 2020
  - Many incentives for consumers and automakers. Large incentives.
- United Kingdom: Goal of 750,000 PHEVs/BEVs by 2020
  - Large incentives for consumers and automakers (Nissan building BEV and battery factories)
- China:
  - Goal of 150,000 PHEVs and 100,000 BEVs by 2012
  - Goal of 5.4 million PHEVs and 4 million BEVs by 2020
  - 18 million e-bikes/year



# Governments Worldwide Providing “Start-Up” Incentives for PHEVs and EVs (cont’d)

- USA: Goal of 1 million PHEVs by 2015
  - Tax credits of \$2500-\$7500/vehicle (at least 4kWh batteries, with additional \$417 per additional kWh). Up to 200,000 PHEVs/BEVs per automaker
    - NEVs receive tax credits up to \$2500/vehicle
    - Converted vehicles receive 10% tax credit through 2011 (up to \$4000/veh)
  - Tax credits for refueling facilities: 50% (up to \$50,000 for electricity stations and \$2000 for residences, and \$200,000 for H2 stations).
  - ~\$3 billion for advanced battery and electric-drive vehicle manufacturing (including \$1 billion loans to startup EV companies: Fisker PHEV and Tesla BEV)
  - California ZEV mandate

# Controversial History of California ZEV Mandate

Year	
1990	ZEV mandate adopted: 2% ZEVs in 1998, 5% in 2001, and 10% in 2003—measured as % of new car sales
1996	Eliminated 2% 1998 requirement and replaced with much softer requirement of 3750 BEVs
1998	% ZEV requirement further reduced by allowing very clean gasoline (and other alt fuel) vehicles as partial substitute (“PZEV”)
2001	% ZEV requirement further reduced by allowing small numbers of FCVs to satisfy requirement
2008	New requirement: 12,500 BEVs or 5000 FCVs, plus 58,000 PHEVs by 2014
2010	Large increase for post-2015?!

***Too aggressive too soon?  
Stimulated investment in electric-drive technology!  
What next for ZEV mandate?***



# But Also Need Broader and More Robust Policy Approach (to avert fuel du jour phenomenon)—Especially Performance Standards?!

Treatment of ZEVs and near-ZEVs in new US vehicle standards??

- Assign zero CO<sub>2</sub> g/mile for automaker compliance with GHG stds??
- Give double weighting to BEVs in calculations??
- PHEVs?

Regulatory issues that need to be addressed

- How to reward automakers for BEVs that have different emissions depending on electricity source?
- How to deal with dual-fuel vehicles (eg, PHEVs), since uncertain how much of each fuel they will use?

# Policy Model Template for Electric-Drive Vehicles

1. R&D for advanced batteries, fuel cells, hydrogen storage, and electric-drive propulsion technology
2. Temporary mandates and incentives to overcome initial barriers, such as:
  - Vehicle production requirements
  - Subsidies/mandates for initial recharging and refueling stations (home and public)
  - Large incentives for “early adopter” consumers
  - Place-based requirements (such as banning combustion vehicles in urban centers)
3. Permanent performance-based and market-based policies, such as:
  - GHG standards for vehicles and fuels
  - Carbon taxes
  - Feebates based on oil use, air pollution, or GHGs
  - Taxes and fees that favor low GHGs, air pollution, and oil use (eg, fuel taxes, vehicle registration fees)



# Opportunities for International Corporation

- ❖ Development of models and tools to analyze policies and technology strategies for transition to electric-drive vehicles
  - ❖ lifecycle emissions analysis, cost forecasts, interactions of electricity and transport systems, infrastructure system design
- ❖ Joint development and testing of standards and protocols
  - ❖ Battery, vehicle testing that can facilitate imports and exports
- ❖ Joint research and development of electric-drive powertrain systems;
  - ❖ Basic science, systems design, specialized applications
- ❖ Joint research and development of smart grid technologies for the diffusion of electric-drive vehicles; and
- ❖ Demonstration projects with BEVs, PHEVs, and FCVs in selected cities.

*(based in part on discussion with Professor Zhang Xiliang, Tsinghua Univ, August 2009)*

# Conclusions

- BEVs, PHEVs, and FCVs will all succeed, but at different times, in different places, in different ways
- BEVs will thrive in large cities (London, Paris), isolated markets (Israel, Hawaii), polluted regions (Kathmandu, Chinese cities), areas with abundant low-carbon electricity (France)
- PHEVs and FCVs have potential to fully replace petroleum-powered vehicles
  - Depends on progress of batteries, fuel cells, hydrogen supply, *and* policy
- Many opportunities for collaboration (across universities, companies, governments)

# Transformation is a Question of Will and Vision, More Than Cost!

- Consider hydrogen and fuel cells, which many think is most expensive and difficult transition ...
  - \$4 billion per year over 15 years for vehicles and fuels, to get to 10% market penetration (NRC/NAS, 2008)
- Meanwhile, US spends ~\$8 billion/year on subsidies for corn ethanol

*Thank You*