

# Developing & Financing Renewable Energy Projects in Indian Country

**Presenters:**

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**TRIBAL LEADER FORUM**

**EXPLORING THE BUSINESS LINK OPPORTUNITY:**

**TRANSMISSION & CLEAN ENERGY DEVELOPMENT IN THE WEST**

**DENVER, COLORADO**

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# Presentation Overview

- Context & Objective
- Overview of Renewable Energy:
  - *Project Development*
  - *Project Financing*
- Questions



# Context

Indian lands have enough renewable energy resource to produce:

- 1.3 million megawatt-hours (MWh) of wind (about 148,000 homes)
- 9.2 million MWh of solar photovoltaics (PV)
- 4 million MWh of biomass

There are a number of barriers constraining this potential including:

- Infrastructure & transmission;
- Project development capacity;
- Project financing options;
- Permitting barriers;
- Expertise;
- Other



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Who?!

Me?

Or? Hey *that doesn't make sense!*

**YOUR FAULT**

Project Development  
Finance?

And

Project  
**FINANCE**

&

**WHEN?!**

“and then”



**Finance**



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# Key Concepts

- ***Project Context & Motivation***

- What is your interest in the project (e.g. revenue, self-reliance,)?
- What are the basics of your energy environment (e.g. utility relationship, governance structure, energy sources and costs, key decision makers)?

- ***Project Development Framework***

- How will this work and how long will it take?
- What are the stage gates for moving projects forward?

- Use this process to organize the project and determine viability.
- Bankable projects can move on to determine the potential for different financing options.



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# Project Motivation

Baseline	Economics	Policy	Technology	Consensus
Energy Resource/Needs	Fundamental Drivers	Conditions for Success or Constraint	What, When, Where, How	Among Decision Makers & Stakeholders
<u>Current Use:</u> Electricity  Fuels  <u>Future Needs</u>	Energy cost projections  Ratepayer perspective  Social: costs/benefits (jobs)  Environmental: costs/benefits	<u>Types:</u> Regulatory Legislative Tribal  <u>Topics:</u> Energy Standards  Economic Development  Interconnection Transmission access	Tested/Viable  Appropriate for location  Access to resource  Volume of resource  Integration concerns	Stakeholder identification  Community strategies  Identify key decision makers

## CONTINUOUS PROCESS

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# Project Development Framework

Site	Resource	Off-take	Permits	Technology	Team	Capital
No Site, No Project	Engineering Assessment	Off-take Contract – (Revenue)	Anything that can stop a project if not in place...	Engineered System	Professional, Experienced, Diverse	Financing Structure



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# Site

## Purpose:

Understanding site availability and characteristics.

## Considerations:

- Site control
- Size and shape
- Distance to *usable* transmission
- Upgradeable
- Road access for operations and maintenance

Site	Resource	Off-take	Permits	Technology	Team	Capital
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# Resource

## Purpose:

Understanding what renewable resources are available and usable on site.

## Considerations:

- Resource availability
- Resource variability
- 24-hour resource profile
- Weather dependence
- Technology suitability

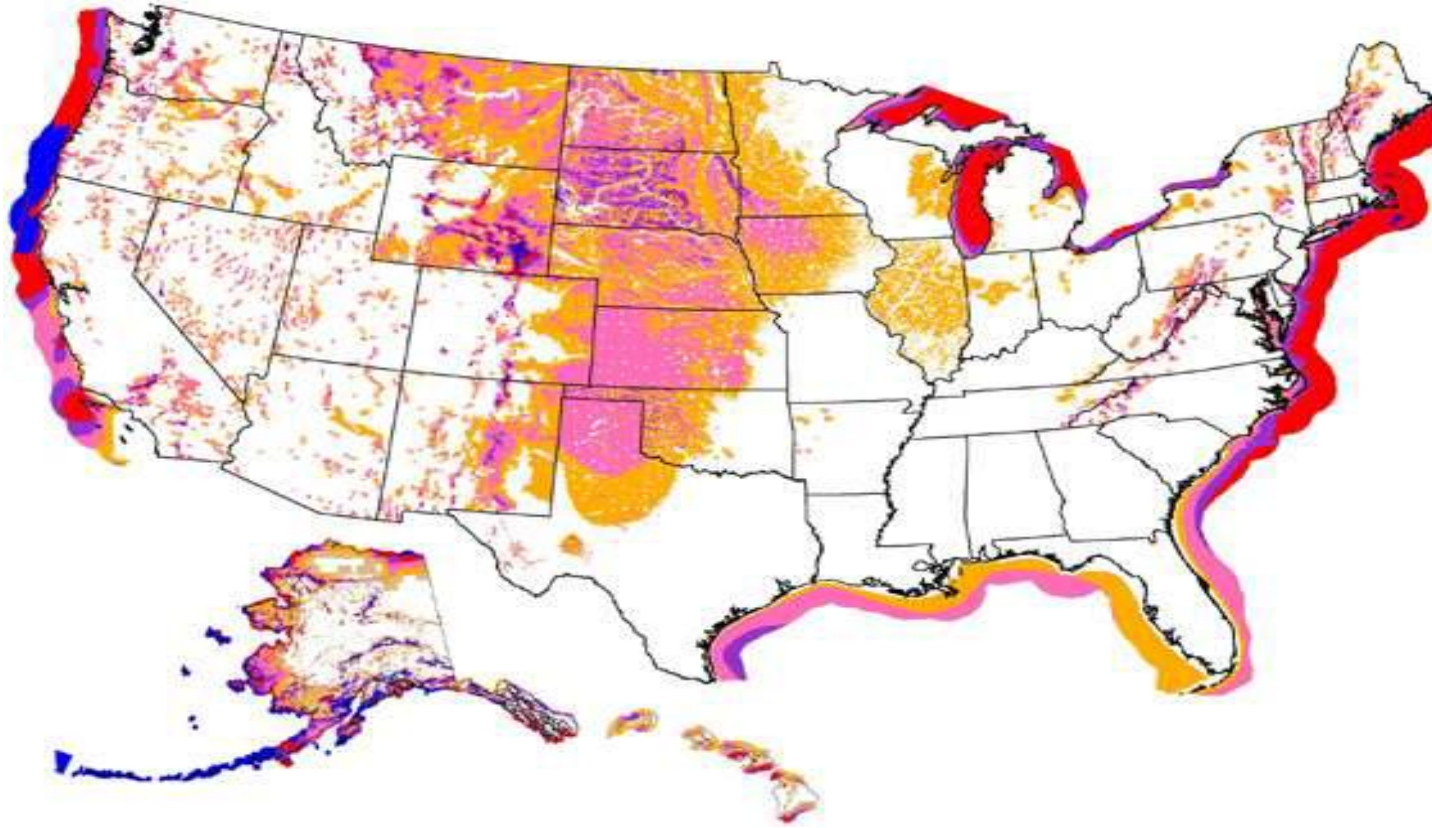
Site	<b>Resource</b>	Off-take	Permits	Technology	Team	Capital
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# Resources: Wind Map of the U.S.



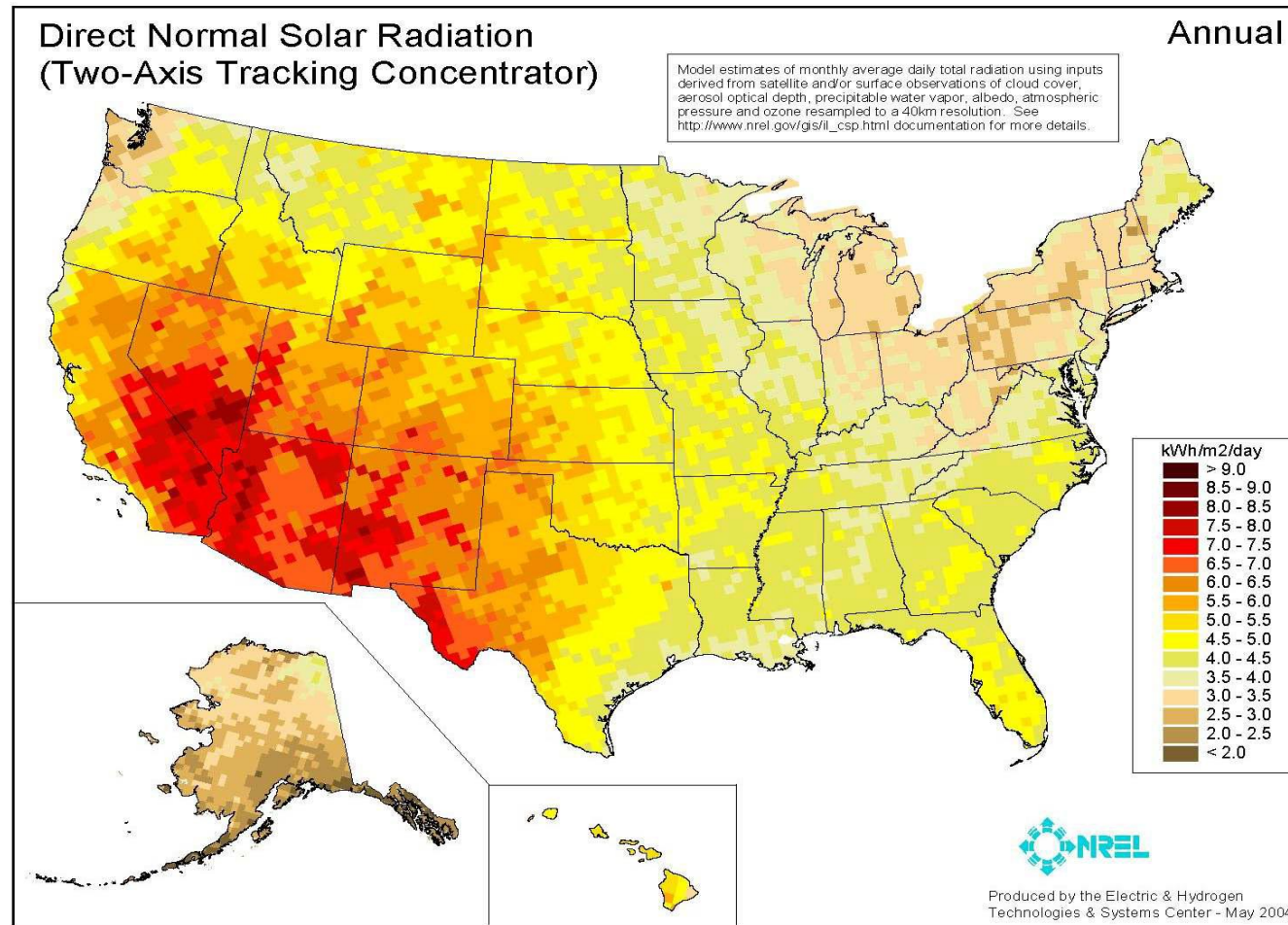
Source: National Renewable Energy Laboratory.



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# Resources: Solar Map of the U.S.



Source: National Renewable Energy Laboratory.



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# Off-take

## Purpose:

Understanding the power buyer and utility interactions.

## Considerations:

- Utility operations
- Regulatory governance (e.g. PUC)
- Interconnection agreement
- Parameters
- Pricing and terms



Site	Resource	<b>Off-take</b>	Permits	Technology	Team	Capital
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# Permits

## Purpose:

Understanding necessary regulatory requirements for the project.

## Considerations:

- Interconnection
- Environmental (NEPA, EIS)
- Cultural
- State use permits

Site	Resource	Off-take	Permits	Technology	Team	Capital
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# Technology

## Purpose:

Identifying specific technology type to develop the resource.

## Considerations:

- Engineering design plans
- Construction plans
- Technology specifications development for bid

Site	Resource	Off-take	Permits	<b>Technology</b>	Team	Capital
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# Team

## Purpose:

**Ensure** all relevant players (internal and external) are engaged in the project at the right time, levels, and roles.

## Considerations:

### **Engage:**

- Tribal Leadership (Decision Makers)
- Project & Business Management (Professionals & Staff)

### **Employ:**

- Legal & Financing
  - Technical & Construction
  - Power Marketing
- } Expertise



Site	Resource	Off-take	Permits	Technology	<b>Team</b>	Capital
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Source: <http://www.flickr.com/photos/ncai/6438420941/size/s/m/in/set-72157628239128231/>



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# Capital

## Purpose:

Identifying and developing the right capital investment vehicles for the project to be realized.

## Considerations:

- Role of the Tribe: Owner or Partner
- Renewable energy attribute (REC) sales

Site

Resource

Off-take

Permits

Technology

Team

**Capital**



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Development Risk Capital

Project Finance  
(Construction)

Asset Finance

Time

Unknowns

Risk

Site

Resource

Off-take

Permits

Technology

Team

Capital



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# CASE EXAMPLE – PROJECT DEVELOPMENT

- The **Campo Band of Mission Indians of the Kumeyaay Nation** has a successful wind project and is working on another
- 50 MW project with 25 turbines constructed in 2005, online in 2006
- Production of 175 million megawatt hours in 2011
- Largest commercial wind facility in Indian Country
- Campo Government is lessor of the land where the facility is located .
- Working with Invenergy to build a new 160 MW wind energy project to serve San Diego and help CA comply with it's Renewable Portfolio Standard



# Two Paths

## DIRECT OWNERSHIP

### Community Scale Project

*Example: Install solar system for electricity cost management on a Government center, casino, hotel, or school.*

- Save money
- Reduce electricity costs
- Energy independence
- Cost avoidance
- Retail electricity price
- Capital budgeting

## THIRD PARTY PARTNERSHIP

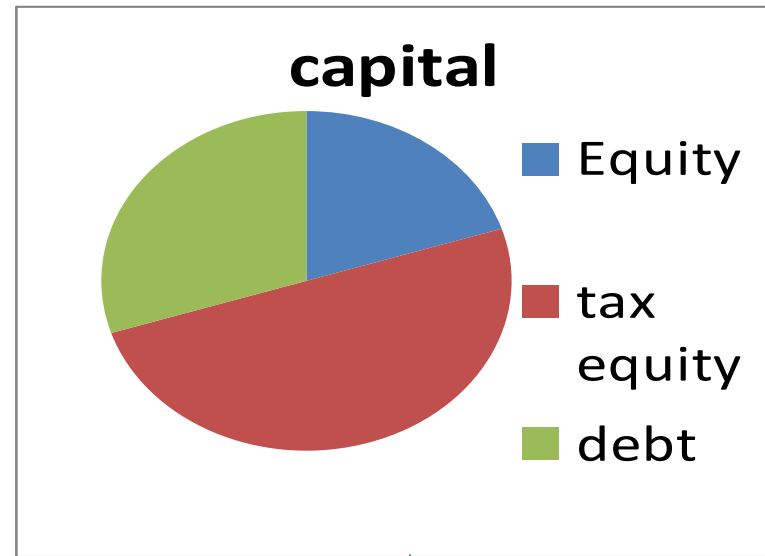
### Commercial Scale Project

*Example: Install utility scale solar or wind for revenue generation through a contracted sale with a utility or large electricity user*

- Selling electricity to make money
- Levelized cost of energy (LCOE)
- Wholesale electricity prices
- Investment opportunity



# Renewable Energy Finance



\$100M+ Federal Renewable energy venture investment



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Development Risk Capital

Project Finance

Asset Finance



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# Financing Structures

Options	How Tax Equity Return is Earned
<b>Flip</b>	Tax Equity invests capital to achieve target IRR. Upon achievement to target IRR ownership interest automatically “flips” down to contract percentage.
<b>Sale Leaseback</b>	Tax Equity buys project and leases it back to developer for a term of years.
<b>Inverted Lease</b>	Tax Equity invests capital for a preferred return that includes a “pass through” of credit by operation of tax election.



# Renewable Energy Technologies & Financing Structures



Solar



Wind



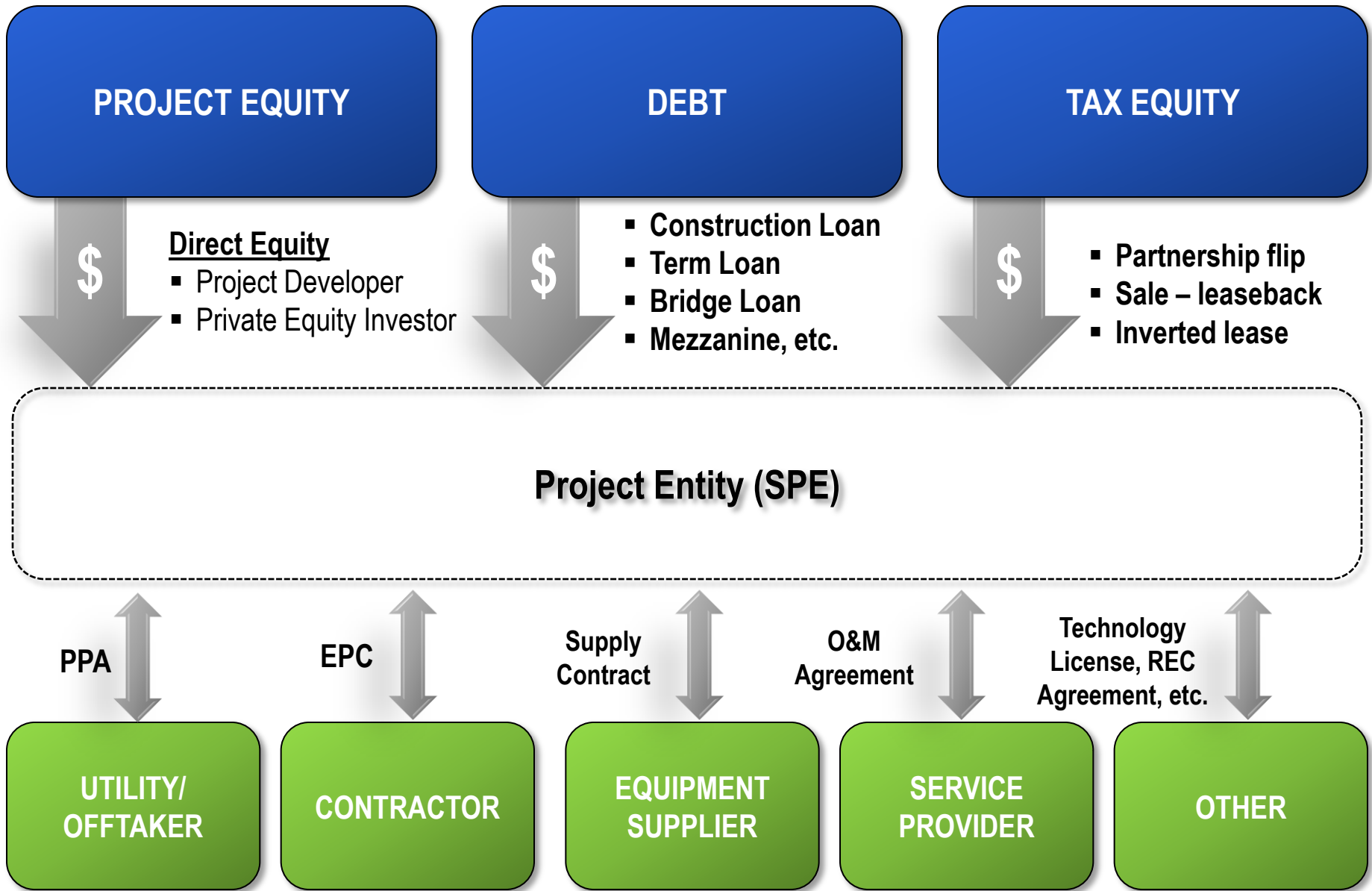
Biomass



Geothermal

One Size (Financing Structure) Does Not Fit All  
(Technologies)





Source: Graphs adapted from 'Renewable Energy Project Finance in the U.S.: An Overview and Midterm Outlook' (Mintz Levin Green Paper , 2010)



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# QUESTIONS



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# THANK YOU

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# Useful Resources

## PROJECT DEVELOPMENT & FINANCE “GENERAL”

- For General Project Development & Finance:  
[http://www.nrel.gov/applying\\_technologies/financing.html](http://www.nrel.gov/applying_technologies/financing.html)
- *Tribal Business Structure Handbook* (Nilles, Kathleen, NAFOA):  
[www.nafoa.org](http://www.nafoa.org)

## PROJECT DEVELOPMENT “RESOURCES” (Slide 14)

- Renewable Energy Atlas: [http://maps.nrel.gov/re\\_atlas](http://maps.nrel.gov/re_atlas)
- In My Backyard (IMBY): <http://www.nrel.gov/eis/imby/>
- PV Watts: <http://www.nrel.gov/rredc/pvwatts/>

## PROJECT DEVELOPMENT “OFF-TAKE” (Slide 15)

- Power Purchase Agreement Checklist:  
<http://www.nrel.gov/docs/fy10osti/46668.pdf>
- Renewable Portfolio Standards:  
[http://apps1.eere.energy.gov/states/maps/renewable\\_portfolio\\_states.cfm](http://apps1.eere.energy.gov/states/maps/renewable_portfolio_states.cfm)



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# Useful Resources (Cont'd.)

## PROJECT DEVELOPMENT "PERMITTING"

(Slide 16)

- Federal Energy Management Program Environmental Siting Guide:  
[http://www1.eere.energy.gov/femp/technologies/derchp\\_envsiting.html](http://www1.eere.energy.gov/femp/technologies/derchp_envsiting.html)
- [http://www1.eere.energy.gov/tribalenergy/guide/permitting\\_licensing.html](http://www1.eere.energy.gov/tribalenergy/guide/permitting_licensing.html).
- [http://www1.eere.energy.gov/tribalenergy/guide/regulatory\\_agencies.html](http://www1.eere.energy.gov/tribalenergy/guide/regulatory_agencies.html).

## PROJECT DEVELOPMENT "TECHNOLOGY"

(Slide 17)

- General resource/technology page at: <http://teeic.anl.gov/er/index.cfm>
- For renewable energy resource assessment:  
[http://www1.eere.energy.gov/tribalenergy/guide/assessing\\_energy\\_resources.html](http://www1.eere.energy.gov/tribalenergy/guide/assessing_energy_resources.html).

## PROJECT DEVELOPMENT "CAPITAL"

(Slide 18)

- For General Project Development & Finance:  
[http://www.nrel.gov/applying\\_technologies/financing.html](http://www.nrel.gov/applying_technologies/financing.html)



# TRAINING PROGRAM OVERVIEW



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# Training Program Objective & Approach

- Provide easily accessible, multi-format information to Tribes regarding renewable energy project development processes and financing options on Tribal lands.
- Train Tribal leaders and executives on the options for renewable energy development on Tribal lands by:
  - Outlining the project development framework;
  - Describing renewable energy technologies and where they may best be developed; and
  - Presenting the various financing structures as practical for projects on Tribal lands.



# Program Structure & Offerings

## LEADERSHIP SERIES

Module 1:  
Project Development  
Overview

Module 2:  
Financing Options  
Overview

Delivery:

- Half Day In-Person

## PROFESSIONAL SERIES

Module 1:  
Project Development  
Framework

Module 2:  
Financing Options  
(4 courses)

Delivery:

- Webinars
- In-Person Trainings



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# Timeline for Delivering the Training Series



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