

1 2 Northern New Mexico Citizens' Advisory Board Meeting 3 January 5, 2012 4 3:00 p.m. to 7:00 p.m. 5 **Meeting Location: Cities of Gold Conference Center** 6 Pojoaque, New Mexico 7 8 **MINUTES** 9 10 **Meeting Attendees:** 11 12 **Department of Energy:** 13 Lee Bishop, Co-Deputy Designated Federal Officer (DDFO) 14 Ed Worth, Co-Deputy Designated Federal Officer (DDFO) 15 Pete Maggiore, Deputy Assistant Manager for Environmental Operations **George Rael, Assistant Manager of Environmental Operations** 16 17 **Christine Gelles, DOE HQ** 18 Frank Marcinowski, DOE HQ 19 Silas DeRoma, Los Alamos Site Office (LASO) 20 **Kevin Smith, Los Alamos Site Manager** 21 **Bob Zulick, Project Time & Cost** 22 Laura Day, Project Time & Cost 23 **Edward Ziemianski, Carlsbad Field Office** 24 **David S. Rhodes, LASO Environmental Projects** 25 Juan Griego, Acting Deputy Site Manager (LASO) 26 27 28 **NNMCAB Members:** 29 1. Ralph Phelps, NNMCAB Chair 30 2. Carlos Valdez, NNMCAB Vice Chair 3. Manuel Pacheco, Waste Management (WM) Committee Chair 31 32 4. Caroline Mason 33 5. Bonnie Lucas 34 6. Joe Tiano 35 7. Lawrence Longacre 36 8. Nona Girardi 37 9. Bob Villarreal 38 10. Nick Maestas 39 11. Nicole Castellano 40

41 Excused Absences:

42 **Deb Shaw**

1 **Lawrence Garcia** 2 Mike Loya 3 **Doug Sayre 4** 5 6 Marked Absent: 7 Jacqueline Gutierrez 8 9 **NNMCAB Support Office Staff:** 10 Menice Santistevan, Executive Director 11 Karen Erickson, Technical Writer 12 **Grace Roybal, Office Administrator** 13 **Edward Roybal, Sound Technician** 14 15 **Guests:** 16 **Colleen Curran, LANL** 17 Kathryn Roberts, LANL 18 Tori George, LANL 19 Paul Henry, LANL 20 Patti Jones, LANL 21 Sean Stanfield, Canberra 22 **Tony Grieggs, LANL** 23 Rick Ulibarri, LANL 24 Susan Gordon, Alliance for Nuclear Accountability 25 Scott Kovac, Nuclear Watch New Mexico 26 Marian Naranjo, HOPE 27 **Charles Broom, Public** 28 Jeri Clausing, Associated Press 29 Rebecca Montoya, U.S. Senator Jeff Bingaman's Office 30 Michele Jacquez-Ortiz, U.S. Senator Tom Udall's Office 31 **Todd Davis, DNFSB** 32 Scott Den Barrs, Public 33 Denny Hieuesen, Public 34 John Kieling, NMED 35 John Severance, Los Alamos Monitor 36 Linda Nelson, LANL 37 Katie Wurden, LANL 38 **Tom Gallegos, Public** 39 Fred DeSousa, LANL 40 Kate Lynnes, LANL 41 **Frances Berting, Los Alamos County Council** 42 Dan Cox, LANL 43 **Deborah Woitte, LANL**

- 1 Jim Davis, Director of Resource Protection Division, New Mexico Environment Department
- 2 **(NMED)**
- 3 David Martin, Secretary, NMED
- 4 Morgan R. Nelson, NMED, Office of General Counsel
- 5 Jennifer A. Catechis, Congressman Ben R. Lujan's Office
- 6 Kathryn W. Johns-Hughes, LANL
- 7 Jeff Moussean, LANL
- 8 Brett Broderick, DNFSB
- 9 Tom Starke, LANL
- 10 John Isaacson, LANL
- 11 Wren Abbott, Santa Fe Reporter
- 12 Dave McInroy, LANL
- 13 Sharon Stover, Los Alamos County Council
- 14 Mark Oswald, Albuquerque Journal
- 15 Jim Hall, Public
- 16 Gail Toddings, LANL
- 17 Gerry Maestas, Public
- 18 Bill O'Neill, Hudspeth & Associates
- 19 Lorrie Bonds Lopez, LANL
- 20 Jessica Moseley, Weston Solutions
- 21 Sarah Wolters, NM Community Foundation
- 22 Ken LeGattoiote, Public
- 23 Ed Moreno, Keystone Center
- 24 Steve Clemmons, Public
- 25 Charles deSaillen, NMED
- 26 Dave Cobrain, NMED
- 27 Mark Haagenstad, Public
- 28 Beth Sellers, LANL
- 29 Michael Graham, Associate Director for Environmental Programs, LANL
- 30 Ryan Flynn, NMED Chief Counsel

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1 AGENDA

- 2 I. Call to Order
- 3 II. Welcome and Introductions Ralph Phelps, NNMCAB Chair
- 4 III. Environmental Cleanup Priorities
- 5 IV. Current Status of LANL Cleanup
- 6 V. TRU Campaign
- 7 VI. Consent Order Update
- 8 VII. Public Comment Period
- 9 VIII. Adjournment

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MINUTES

I. Call to Order

A special meeting of the Northern New Mexico Citizens' Advisory Board (NNMCAB) meeting was held on January 5, 2012 at the Cities of Gold Conference Center in Pojoaque, New Mexico. Mr. Ed Worth, Co-Deputy Designated Federal Officer (DDFO), stated that on behalf of the Department of Energy (DOE), the meeting of the NNMCAB was called to order at 3:10 p.m.

Mr. Worth gave an overview of the reason for the special meeting, citing letters from New Mexico elected officials, including New Mexico Governor Susana Martinez and NNMCAB recommendations regarding TRU waste cleanup, and the need to disseminate time-sensitive information on that topic. Mr. Lee Bishop, Co-Deputy Designated Federal Officer (DDFO), recognized Mr. Ralph Phelps as NNMCAB Chair. The Chair presided at the meeting.

The meeting of the NNMCAB was open to the public and posted in **The Federal Register** in accordance with **The Federal Advisory Committee Act (FACA)**.

II. Establishment of a Quorum (9 needed)

a. Roll Call

Ms. Erickson conducted roll call as the members arrived. Ten members were present at the meeting at the time of roll call, which comprised a quorum for conducting business.

b. Excused Absences

Ms. Erickson announced that Deb Shaw, Lawrence Garcia, Mike Loya, and Doug Sayre had approved excused absences.

III. Welcome and Introductions

Mr. Phelps welcomed everyone to the meeting, citing the NNMCAB's priorities of meeting the consent order, budget issues, expediting the removal of waste, especially TRU waste, from TA-54, and protecting groundwater.

Mr. Phelps asked for introductions from the members and guests in attendance.

IV. Approval of Agenda

The board reviewed the January 5, 2012 NNMCAB meeting agenda.

Mr. Pacheco moved to approve the agenda and Mr. Tiano seconded the motion. The meeting agenda was unanimously approved.

V. Presentation, "LANL Environmental Cleanup Priorities," David Martin, Secretary, New Mexico Environment Department

A printed copy of Sec. Martin's presentation notes was included in the meeting packet and a copy may be obtained by request from the NNMCAB office at (505) 989-1662.

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Before his presentation, Sec. Martin advised the NNMCAB that, as requested, NMED has appointed an ex-officio member, John Keiling, to represent the NMED at CAB meetings.

Sec. Martin updated the NNMCAB on...changes in priorities stemming from when Governor Susana Martinez visited LANL during the Las Conchas Fire and saw above ground TRU waste which had been present during the Cerro Grande Fire as well. Concerns re-emerged regarding ground and surface water safety and funding issues. Sec. Martin explained that LANL and WIPP are collaborating to quickly clean up TRU waste at the site, and that a tiger team had been formed to reprioritize and reschedule cleanup activities to address recent concerns.

Sec. Martin introduced the new Framework Agreement, a "road map" or blueprint of how involved agencies will move forward to accomplish prioritized tasks. While not a legal document, Sec. Martin explained that the Framework Agreement sets out deadlines for removal of legacy TRU waste at Area G by 6/30/2014, and newly generated waste by 12/31/2014. Sec. Martin explained that NMED's representative Brian Moore is in Washington, D.C. to push for more funding, and local representatives will be fighting locally for funding to accomplish the cleanup priorities.

After his presentation, Sec. Martin fielded questions regarding removal of remote handled waste and how cleaned-up land would be transferred to the public and used in the future.

VI. Presentation, "Current Status of LANL Cleanup," Michael Graham, Associate Director for Environmental Programs, NNSA

A printed copy of Mr. Graham's presentation notes was included in the meeting packet and a copy may be obtained by request from the NNMCAB office at (505) 989-1662.

Mr. Graham updated the NNMCAB on the work so far completed under the Consent Order. Substantial progress has been made in removing waste and remediating waste handling and storage areas, including ground and surface water protection. Great accomplishments were made in 2011 with ARRA funding boosts. The Las Conchas Fire presented new priorities for watershed protection and waste removal. Mr. Graham stated that NNSA is in agreement with NMED regarding priorities for FY2012 work.

After his presentation, Mr. Graham entertained questions from the NNMCAB regarding performance standards and how those standards are evaluated; who determines the need for additional groundwater monitoring wells in a time of funding shortages; and how efficiency is managed in light of funding shortages? Mr. Graham laid out the state's responsibility for setting and meeting standards, analyzing data collection needs and

determining the need for more wells. Mr. Graham also stated that although funding has decreased, performance in shipping waste to WIPP has gone up. Mr. Graham also predicted that the 25 remaining low-risk sites will probably take a couple years to complete, depending on funding and other factors.

VII. Presentation, "LANL 3706 Transuranic Waste Campaign," Lee Bishop, Federal TRU Waste Manager, Los Alamos Site Office, DOE

A printed copy of Mr. Bishop's presentation notes was included in the meeting packet and a copy may be obtained by request from the NNMCAB office at (505) 989-1662.

Mr. Bishop updated the NNMCAB on efforts to remove TRU waste, including a reminder on the definition of TRU waste and a description of TA-54 and Area G. During the Las Conchas Fire, only one acre of Lab property burned, and significant fire protection measures were in place, but the fire still highlighted the need to prioritize removal of above ground TRU waste from this area. The inventory of this waste is 3706 cubic meters, which, along with newly generated waste, will be cleaned up by 12/31/2014. DOE's LASO will partner with the Carlsbad Site Office to schedule, characterize, and ship waste.

After his presentation, Mr. Bishop entertained questions from the NNMCAB involving the nature of the waste at Area G, stressing that all drums are vented with filters, most drums do not contain uranium, and any decay to radon takes decades to develop, so will not release any radon until encased safely at the WIPP site.

VIII. Presentation, "LANL 3706 Transuranic Waste Campaign," Dan Cox, Deputy Associate Director for Environmental Programs, NNSA

A printed copy of Mr. Cox's presentation notes was included in the meeting packet and a copy may be obtained by request from the NNMCAB office at (505) 989-1662.

Mr. Cox further clarified the plan for removal of the 3706 remaining cubic meters of legacy TRU waste at Area G, giving specific details on the nature of the inventory and the needs to characterize, classify, and ship the waste. He explained that there is some underground remote handled waste, some of which has shipped, but that much remains to be done with what remains.

Mr. Cox compared the original plan with the new plan for TRU waste removal, stressing the importance of worker safety, public and environment protection. Facilities have been built to handle oversized containers and those facilities are currently up and running. Mr. Cox addressed questions from the NNMCAB regarding storage of prohibited items in the drums such as aerosol cans, plastics, etc.; scheduling of the inventory and future plans for TA-54. Mr. Cox explained that a highly detailed plan for

shipping of all waste including prohibited items separated from the TRU waste containers, is in place and currently underway. The plan now is to close TA-54.

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IX. Panel Discussion, "Consent Order Update," George Rael, Assistant Manager for Environmental Operations, NNSA, and Jim Davis, Resource Protection Division Director, NMED

After Mr. Cox's presentation, Mr. Phelps introduced George Rael and Jim Davis to lead a panel discussion on the Consent Order Update.

Mr. Rael said that six years into the Consent Order, lots of good work has been done so far despite the continuing problem of Congressional underfunding. He stressed the need for flexibility to allow us to do the most important work, and that the recent Las Conchas Fire caused a re-evaluation of priorities. The Framework Agreement will help us decide where to go next. Mr. Rael described the action-oriented plan, citing the plan to remove legacy above ground TRU waste by June 2014, remove newly generated waste by December 2014, develop a schedule to identify below-ground TRU waste by 12/31/2014, and work on above-ground cemented waste. He expounded on the idea of tiger teams and how they can provide savings by prioritizing data collection needs.

Mr. Davis added that LANL's location as one that was hard to get to, in addition to the development of the Los Alamos town site around it, makes it one of the most challenging sites to manage in terms of environmental remediation, all made more complicated by historical underfunding. Mr. Davis stressed the NMED will monitor this TRU waste removal and progress on this effort with quarterly milestones and constant collaboration with the Lab, keeping a skeptical eye on it to ensure it remains on track. Some monitoring may be reduced if it can be determined that such monitoring is not necessary to ensure public safety and health. Other ideas to maximize efficiency include reduction in paperwork, plan and sequencing work to avoid stop-and-go work, and reduction in monitoring where possible. He explained that most of the 26 extension requests approved have involved re-sequencing, and that TRU waste removal is going forward faster now. Mr. Davis restated that NMED is 100% committed to protection of ground, surface, and drinking water, and will ensure that all permits will be met.

Mr. Rael stated that it is not possible for DOE to meet the 2015 Consent Order deadline. He pointed to the Framework Agreement as a road map for the future, and requested public input on the quarterly reports and annual planning process. Mr. Rael thanked the NNMCAB for its input.

Mr. Davis restated that NMED will carefully watch the cleanup efforts going forward, and see what progress is being made before renegotiating the Consent Order. Any such renegotiation will be a highly transparent process with much public involvement.

 After the conclusion of the presentations, Mr. Phelps opened the floor to questions from the NNMCAB. Asked for clarification on the possible renegotiated end date, Mr. Davis said that it is impossible to predict at this point. Ryan Flynn, Chief Counsel for NMED, clarified that whether the Consent Order will be renegotiated is still up in the air and that NMED will continue to monitor and pressure LANL to make progress. He also expressed concern that pushing back the current deadline might cause an even further drop in funding if a sense of urgency seems lessened via a pushed-out deadline.

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Mr. Rael stated in response to a question of how the NNMCAB can be of greater help, that the NNMCAB's recommendations have been very helpful and have been shown to decision makers as the blueprint is being developed. Mr. Rael stated that the NNMCAB's input will be very important now to ensure we have the right priorities and aren't missing anything important.

NNMCAB members thanked DOE for going on the record saying the Consent Order deadline will not be met, and pointed to the accelerated shipments of TRU waste to WIPP and the accomplishments highlighted as evidence that progress is being made. DOE and NMED representatives stressed to the NNMCAB that its involvement is important and that it might have a strong voice in pressing for increased funding.

X. Public Comment Period

After a break, Mr. Phelps announced the public comment period, for which two people signed up.

Scott Kovac of Nuclear Watch New Mexico commented on the many extensions and original cleanup efforts that are now apparently being put on hold. He asked what the consequences would be if the current deadlines are not met? Mr. Kovac had previously submitted a list of Consent Order Deliverable Extensions, for the NNMCAB's information.

Susan Gordon, Director of the Alliance for Nuclear Accountability, expressed frustration at the historical underfunding of cleanup work across the complex. She stated that LANL has not asked for money for cleanup because they ask for money to build more nuclear weapons, and thus they have not met their cleanup obligations. She cited 212 billion additional dollars earmarked for cleanup and stated it is not a lack of funding, but rather how LANL is spending the funding, that is causing problems. Ms. Gordon stressed that the Consent Order deadline is the "stick" that we have to make LANL do it, and if it is negotiated, we have no stick, no leverage. She cited a long history of renegotiations and other agreements that have not been met, and urged the NNMCAB to keep them accountable to meeting this Framework Agreement.

Mr. Phelps called for additional public comment. Santa Fe resident Chuck Broom encouraged the NNMCAB to communicate and educate the population, becoming the

"squeakiest wheel" to make a positive effect. He encouraged the NNMCAB to get the message to the voters, because they are the ones who can change things.

Gerry Maestas, a resident of Espanola, stated that he does not believe the water supply is in danger, and that he believes that DOE does ask for money for cleanup. He stated that the original timeline agreement of 10 years was "a dumb thing to do" with so many unknown factors. Mr. Maestas stated that we have known for five years that the deadline would not be possible to meet, and increased funding was needed, but added that the important thing is the overall risk, not the specific date, and that he trusts LANL and NMED to get the work done.

 Sec. Martin addressed the question of where the money comes from to pay for fines from NMED, asking Frank Marcinowski of DOE Headquarters to address the question. Mr. Marcinowski stated that it comes from project money at each site, rather than a separate source just for cleanup. Any fines a site gets due to a compliance violation come out of site project money.

Mr. Phelps closed the public comment session.

XIII. Wrap-Up and Adjournment

Mr. Phelps announced a few open positions on the NNMCAB, and that the next CAB meeting would be held on January 25, 2012. The CAB's Executive Committee meeting will meet on January 11, 2012 at the new CAB office in Pojoaque; there will be no WM/EMSR committee meeting this month. The meeting was adjourned.

Respectfully submitted,

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Ralph Phelps, Chair, NNMCAB

*Minutes prepared by Karen Erickson, NNMCAB Technical Writer

Attachments:

- 1. Final 1-5-2012 NNMCAB Meeting Agenda
- PowerPoint Presentation, "LANL Environmental Cleanup Priorities," F. David Martin,
 Secretary, New Mexico Environment Department
- 38 3. PowerPoint Presentation, "Current Status of LANL Cleanup," Michael Graham, 39 Associate Director for Environmental Programs, NNSA
- 40 4. PowerPoint Presentation, "3706 Transuranic Waste Campaign," M. Lee Bishop, Federal TRU Waste Manager, Los Alamos Site Office, DOE

PowerPoint Presentation, "LANL 3706 Transuranic Waste Campaign," Dan Cox, Deputy 1 5. 2 Associate Director for Environmental Programs, NNSA DOE 3 4 **Public Notice:** 5 *All NNMCAB meetings are recorded. Audiotapes have been placed on file for review at 6 7 the NNMCAB Office, 94 Cities of Gold Road, Santa Fe, New Mexico, 87506. 8 1 *Reference documents listed in the Appendix section of these minutes may be requested 9 for review at the CAB office in Pojoaque. (505) 989-1662. 10