

Northern New Mexico Citizens' Advisory Board Meeting January 25, 2012 1:00 p.m. to 7:00 p.m. **Meeting Location: Cities of Gold Conference Center**

2 3 4 5 6 Pojoaque, New Mexico 7 8 **MINUTES** 9 10 **Meeting Attendees:** 11 12 **Department of Energy:** 13 Lee Bishop, Co-Deputy Designated Federal Officer (DDFO) 14 Ed Worth, Co-Deputy Designated Federal Officer (DDFO) 15 **George Rael, Assistant Manager for Environmental Operations** 16 17 **NNMCAB Members:** 18 1. Ralph Phelps, NNMCAB Chair 19 2. Carlos Valdez, NNMCAB Vice Chair 3. Manuel Pacheco, Waste Management (WM) Committee Chair 20 21 4. Doug Sayre 22 5. Bonnie Lucas 23 6. Lawrence Longacre 24 7. Lawrence Garcia 25 8. Caroline Mason 26 9. Nicole Castellano 27 10. Joseph Tiano 28 11. Nona Girardi 29 30 **Excused Absences:** 31 **Deb Shaw** 32 Mike Loya 33 **Nick Maestas** 3<u>4</u> 35 36 **Robert Villarreal** 37 **Marked Absent:** 38 Jacqueline Gutierrez 39 40 **NNMCAB Support Staff:** Menice Santistevan, Executive Director 42 **Karen Erickson, Technical Writer**

- 41

1

43 **Edward Roybal, Sound Technician**

1 2 **Guests:** 3 Joseph Telachy, Lieutenant Governor, Pueblo of Pojoaque Dean Hammonds, U.S. Army Corps of Engineers (USACE) 4 5 Allison Majure, Public 6 Stephen Schmelling, Public 7 Robert Zulick, Project Time & Cost, Inc. 8 Keith Flodstrom, Project Time & Cost, Inc. 9 Karen Armijo, JGMS 10 **Colleen Curran, Los Alamos National Security (LANS)** 11 Michael Graham, LANS 12 Danny Katzman, LANS 13 Jennifer Payne, LANS 14 Dave Cobrain, New Mexico Environment Department (NMED) 15

16

MINUTES

I. Call to Order

The regular bi-monthly meeting of the Northern New Mexico Citizens' Advisory Board (NNMCAB) meeting was held on January 25, 2012 at the Cities of Gold Conference Center in Pojoaque, New Mexico. Mr. Lee Bishop, Co-Deputy Designated Federal Officer (DDFO), stated that on behalf of the Department of Energy (DOE), the regular bi-monthly meeting of the NNMCAB was called to order at 1:00 p.m.

Mr. Bishop recognized Mr. Ralph Phelps as NNMCAB Chair. The Chair presided at the meeting.

The regular meeting of the NNMCAB was open to the public and posted in **The Federal Register** in accordance with **The Federal Advisory Committee Act (FACA)**.

II. Establishment of a Quorum (9 needed)

A. Roll Call

Ms. Erickson conducted roll call as the members arrived. Nine members were present at the meeting at the time of roll call, which comprised a quorum for conducting business.

B. Excused Absences

Ms. Erickson announced that Deb Shaw, Mike Loya, Robert Villarreal, and Nick Maestas had approved excused absences.

III. Welcome and Introductions

Mr. Phelps welcomed everyone to the meeting. He stated his appreciation for everyone's attendance.

Joseph Telachy, Lieutenant Governor of the Pueblo of Pojoaque, welcomed those present on behalf of the Pueblo and invited the NNMCAB to call upon the Pueblo for help and support.

Mr. Phelps asked for introductions from the members and guests in attendance.

IV. Approval of Agenda

The board reviewed the January 25, 2012 NNMCAB meeting agenda. The board would hear two presentations on the National Environmental Policy Act (NEPA) and actions taken in response to the Las Conchas Fire.

Mr. Sayre moved to approve the agenda and Mr. Pacheco seconded the motion. The meeting agenda was unanimously approved.

V. Approval of Minutes of November 30, 2011 and January 5, 2012

The board reviewed the minutes from the November 30, 2011 NNMCAB meeting and the special January 5, 2012 NNMCAB meeting. By ongoing instructions from DOE Headquarters, the minutes were previously reviewed and certified by the NNMCAB Chair, Mr. Ralph Phelps. Mr. Phelps stated that the November 30 and January 5 minutes were included in

the board packets and presented at this meeting for board approval.

Mr. Pacheco moved to approve the minutes as presented. Ms. Castellano seconded the motion. The minutes were unanimously approved.

5

8

9

10

11 12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

36

37

38

39

40

VI. **Old Business**

Α. **Written Reports**

1. **NNMCAB Chair's Report**

A printed copy of the Chair's Report was included in the meeting packet and a copy may be obtained by request from the CAB office at (505) 989-1662. Mr. Phelps briefly reviewed the main points in the Chair's report:

- Routine Chair Activities since last NNMCAB meeting on November 30, 2011 included the following:
 - 1. The Chair met with DDFO Ed Worth on December 29, 2011 to discuss the agenda for the special January 5, 2012 NNMCAB meeting.
 - 2. A special meeting of the NNMCAB was held on January 5, 2012 to provide a forum for updates on recent work under the Consent Order and milestone changes to best remove TRU waste from Technical Area (TA)-54. NMED and DOE/National Nuclear Security Administration (NNSA) introduced the new Framework Agreement for realignment of environmental cleanup priorities. The meeting was well attended and received good media coverage.
 - 3. Executive Committee met on January 11, 2012:
 - Spent time discussing follow-up actions that could be considered from the January 5, 2012 special NNMCAB meeting. Noted feedback from several sources indicating the NNMCAB's work is making a difference in cleanup progress at LANL. NMED has appointed John Kieling liaison to the NNMCAB.
 - Approved agenda for the January 25, 2012 CAB meeting at Cities of Gold in Pojoaque.
 - Co-DDFO Lee Bishop introduced a new tracking tool for Transuranic (TRU) waste shipments from TA-54 and announced his new duties will necessitate him stepping down as co-DDFO.
 - The committee officer election process was discussed, and it was agreed that current officers would continue until the February committee meetings.
 - Possible future presentations to the NNMCAB were considered and some were scheduled.

2
2
3
4
5
6
7
8
9
10
11
11
12 13
13
14
15
16
16 17
18
19
20
21
22
23
24
25
26
27
28
29 30
30
31
32
33
34
35
36
37
38
39
40
41
42
43
44

- DOE Headquarters (HQ) requested the Site-Specific Advisory Boards (SSABs) to prepare summaries of the benefits to Environmental Management (EM) work from their public participation.
- Other items discussed included the annual self-evaluation, an open house for the new NNMCAB support office, travel for members to attend meetings, and possible recommendations.
- 4. There were no committee meetings since the last NNMCAB meeting.
- b. SSAB-Related Chair Activities since last NNMCAB meeting on November 30, 2011 included the following:
 - 1. DOE HQ sponsored a Chairs conference call on December 7, 2011 at which update briefings were presented on budget, priorities, and milestones across the complex.
- c. Other Related Chair Activities included the following:
 - On January 5, 2012, the Chair briefed the Los Alamos County Council Chair on the objectives and goals for the January 5, 2012 special NNMCAB meeting.

2. NNMCAB Support Staff Executive Director's Report

A printed copy of Ms. Santistevan's report was included in the meeting packet and a copy may be obtained by request from the CAB office at (505) 989-1662. Ms. Santistevan's report included:

a. Board Membership Update:

The NNMCAB is currently comprised of 16 members. Deb Shaw and Mike Loya have been nominated for re-appointment, and four new members have been nominated. The goal is to seat a full Board with 27 members by the end of the year.

b. Executive Committee Meetings:

The committee met on January 11, 2012. The committee heard reports from the Chair, Vice Chair, Committee Chairs, Co-DDFOs, and Executive Director. The committee discussed possible recommendation and presentation topics, recruitment of new members, and committee officer elections. The Executive Committee was notified that Lee Bishop could no longer serve as Co-DDFO but asked if this decision could be reconsidered, which it may do in three months.

The committee also discussed major accomplishments in 2011 including TRU waste removal recommendations that factored in to the Framework Agreement; the June groundwater forum; the recommendation regarding the use of rail which became a complex-wide recommendation; the move to the new office; and excellent interagency relationships.

c. Board Meeting Preparations:

Ms. Santistevan prepared and submitted the agenda for both the January 5, 2012 special NNMCAB meeting and the regular January 25, 2012 NNMCAB

meeting and submitted notice of both to **The Federal Register**, in compliance with **The Federal Advisory Committee Act**.

Arrangements for both meetings were made by Ms. Santistevan with Cities of Gold Conference Center. Meeting materials were copied and collated by Ms. Roybal and meeting packets were mailed out one week prior to the meeting. Advertisements for the meetings were placed in local newspapers by Ms. Roybal and on the NNMCAB website by Ms. Erickson. Press releases were sent out before the January 25 meeting and were sent out after both meetings.

d. Outreach:

Recruitment efforts are ongoing, especially among pueblo members and young people from colleges and universities. NNMCAB members are encouraged to nominate interested individuals.

e. Office Move:

The NNMCAB Support Office staff worked hard organizing, packing, and moving items for the move from Santa Fe to Pojoaque in late December. The new office is open and will host all future committee meetings. An open house is tentatively planned for March 14.

f. Office Management

Ms. Santistevan and Ms. Roybal have been assisting with projected costs for new NNMCAB office expenses and 2012 NNMCAB travel, as well as ongoing support with notices, agendas, minutes, and other items.

Ms. Erickson is preparing meeting minutes, updating the NNMCAB website and Facebook page, and preparing the NNMCAB newsletters and Annual Report. She may be reached at karen.erickson@nnsa.doe.gov or at (505) 988-1749.

g. Next Committee Meetings

Combined WM/Environmental Monitoring, Surveillance, and Remediation (EMSR) committee meetings will take place February 8, 2012 and March 14, 2012 at the NNMCAB Office Conference Room in Pojoaque.

h. Next Board Meeting

The next NNMCAB meeting will take place March 28, 2012 at the Marriott Pyramid North in Albuquerque.

B. DOE Response to Recommendation

Ms. Santistevan called the NNMCAB's attention to a response from the DOE to Recommendation 2011-08, "Restore User Confidence in the Risk Analysis, Communication, Evaluation, and Reduction (RACER) Database."

C. NNMCAB Website

Mr. Phelps asked if the NNMCAB website is up to date regarding recommendations and responses. Ms. Erickson responded that she is in the process of updating information on the website and that the recommendations and responses information will be made current soon.

6 7 8

9 10

11 12 13

14

15 16 17

18 19

20

21

IX.

22 23 24

25 26

27 28 29

30 31 32

33 34 35

36 37

38 39 40

41 42

43 44

VII. **New Business**

A. **Technical Committee Leadership for Fiscal Year 2012**

The current committee chairs and vice chairs discussed leadership for FY '12 last fall. Mr. Pacheco reported he is willing to remain as WM committee chair, but vice chair Lawrence Garcia would like to step down, at least until April if not permanently, due to new work commitments. Dr. Shaw is currently the EMSR committee chair but is out of town until March, and would also like to step down as chair. Mr. Sayre agreed to be the acting chair for the EMSR committee.

Ms. Santistevan commented that new NNMCAB members have yet to determine which committee to join. NNMCAB members discussed recent issues with low attendance and efforts to strengthen representation at committee and Board meetings.

New Business was paused to allow for the first public comment period.

VIII. **Public Comment Period**

Mr. Phelps announced the first public comment period, for which no one signed up. Mr. Stephen Schmelling and Allison Majure, prospective members, introduced themselves.

New Business, Continued

Α. Possible Recommendations for FY '12

The NNMCAB discussed ideas for recommendations to submit to DOE for the upcoming year. Last year the NNMCAB submitted eight recommendations.

Mr. Bishop reviewed highlights from the January 5, 2012 special NNMCAB meeting, citing the importance of the NNMCAB's work in influencing renewed commitment to accelerated TRU waste removal, the addition of an NMED liaison member, and increased media coverage.

Discussion ensued regarding ongoing lack of funding, how it impacts waste removal, and how the NNMCAB can address it. Mr. Phelps stated that the Board can draft a recommendation asking for more money, and that we do at least one budgetrelated recommendation per year, but we are unable to stop other work or dictate how money is allocated, and the NNMCAB is not allowed to lobby Congress as a Board. Individual members of the NNMCAB can approach their elected representatives as private citizens.

Mr. George Rael explained that the consent order is a legal, binding document, and DOE has been fined in the past for not meeting milestones, so NMED does not want to let go of that agreement until forward progress is shown. NMED doesn't want to renegotiate the consent order until there is more evidence that DOE will accomplish cleanup goals and milestones. The Waste Isolation Pilot Plant (WIPP) is down for annual maintenance now, but before then, DOE was actually ahead of the goal for number of shipments.

Mr. Longacre expressed doubt that funding is an issue, citing a performance bonus recently awarded to LANL and frustration that we are only hearing from one side.

Ms. Mason suggested inviting one of the activist groups to present another viewpoint. Mr. Phelps praised the NNMCAB's diverse representation and reminded the members that any one of them may draft a recommendation on a specific issue.

Mr. Bishop discussed efforts to accelerate TRU waste shipments and how money is spent, citing more federal staff brought on in the past year, federalizing some projects instead of tasking LANL with the work, and that LANL, not EM, pays for all infrastructure at Area G. He also cited new innovative approaches and suggested that a future presentation to the NNMCAB on how money is stewarded would be helpful.

Dr. Girardi asked why there is apparent flexibility in the federal budget to provide a bonus, when there isn't flexibility to do more cleanup, which does get done when there is money to do it? Mr. Worth explained that the EM budget incentivizes contractors to do things better and faster, and that LANL does the same in its contracting. Also, funding sources for incentives and cleanup work are different. Mr. Rael expounded that Congress appropriates a little over 2 billion dollars to get the total LANL work scope done, which is applied to different programs. Congress does not allow appropriations for non-EM work NNSA. Almost any contract for work will have an 8 to 10 percent fee for the contractor.

B. Possible Presentations for FY '12

The NNMCAB discussed ideas for presentations to the NNMCAB and possible tour ideas for the upcoming year. Suggestions included a tour of the Buckman Diversion, including their requirements, testing protocols, etc.; a tour of Rocky Flats to see a closed, capped site (similar to what Area G might look like in the future); the Grand Junction office, which manages many Legacy Management sites; and a solar project going into a landfill at Los Alamos.

X. Items from DDFOs

Mr. Bishop brought to the NNMCAB's attention the following calendar items:
Savannah River plutonium disposition meeting February 2 at the Cities of Gold
Conference Center. This is not necessarily in the charter of the NNMCAB, not EM, but as private citizens people can participate in public meetings and are encouraged to do so.

A couple of NNMCAB members are going to a Waste Management Symposia meeting February 27 to March 1, in Phoenix. They will bring back information and handouts to the NNMCAB.

An Open House for the new NNMCAB offices is scheduled for March 14. Representatives from DOE Headquarters, state government, other VIPs are scheduled to attend. Refreshments will be served, and the Executive Committee and Combined Committees are scheduled to meet afterward.

Sometime in May, DOE will ship the 1,000th shipment of TRU waste from Los Alamos. They are working with the governor's office, headquarters, etc. to develop a ceremony and media event. Details are forthcoming.

Mr. Worth said that the NNMCAB agendas used to allow for ex-officio members (e.g., Environmental Protection Agency [EPA], Michael Graham, NMED) to address the NNMCAB, and he requests we have a slot on the agenda for that.

Mr. Worth presented information on trichloroethylene (TCE), as part of a request from the NNMCAB to give explanations of individual contaminants. Mr. Worth called the NNMCAB's attention to the handout on TCE in the meeting packet. He explained that there are some TCE issues at Material Disposal Area (MDA) G in the form of vapor plumes under the buried waste, but that they were well defined. A pilot test on soil vapor extraction has been successful. MDAs L and C, also have vapor plumes. TCE is partially soluble in water; it tends to sink and find a geologic confining zone, where it collects and slowly dissolves. Mr. Worth then went over the history of TCE and health effects from exposure as explained by the ATSDR fact sheet provided in the meeting packet.. He then went over his experience with dealing with TCE contamination while working for the US Air Force in Florida.

Mr. Bishop restated that he is the federal project director for the TRU waste program, and thus has more work to do, so he will no longer be the Co-DDFO. He will still come to meetings as requested to present on TRU waste, the 3706 program, upgrading MDA G, etc., and is still available for questions. Mr. Phelps presented Mr. Bishop with a certificate of appreciation on behalf of the NNMCAB for his excellent performance, responsiveness, and consistent high feedback. Mr. Rael stated that relationships between DOE and the NNMCAB have improved as a result of Mr. Bishop's and Mr. Worth's service. Mr. Rael presented a NNSA coin to Mr. Bishop on behalf of Kevin Smith in recognition of his service as Co-DDFO.

1 2

Mr. Phelps announced an opportunity for open comment before the break.

Mr. Rael announced some personnel changes at LANL and that Dave Huizenga is in Nevada with all site managers, including Kevin Smith, to roll out his new organization and set the framework of how we are going to operate with a streamlined management approach. Frank Marcinowski has taken on a role to become an on-call person that we can call to advocate and solve problems.

Ms. Santistevan announced that the next NNMCAB meeting is March 28 in Albuquerque at the Marriott Pyramid North, easy to access on the north end of town. NNMCAB members were asked to consider whether they will need a room reservation for the night, and that the room will be paid for those traveling more than 50 miles one way. NNMCAB members discussed ideas for presentations that would be of interest to people in Albuquerque.

Ms. Santistevan announced that Grace Roybal was not present today, her first missed meeting in 11 years, due to a death in the family. Condolences were expressed, as well as thanks to PT&C staff members filling in to help.

XI. Presentation: "NEPA for Las Conchas Fire," Lee Bishop, TRU Waste Federal Projects Director

A printed copy of Mr. Bishop's presentation notes was included in the meeting packet and a copy may be obtained by request from the CAB office at (505) 989-1662.

Mr. Bishop presented on the National Environmental Policy Act (NEPA) and its required evaluations to be taken after the Las Conchas Fire. Most actions taken in response to the fire

had to do with erosion control, fuel mitigation, and fire suppression. A supplemental Environmental Impact Statement (EIS) is being formulated to evaluate alternatives for pit disassembly and conversion at Savannah River, and LANL is one of the location alternatives identified. Mr. Bishop again called the NNMCAB's attention to a public meeting at the Cities of Gold Conference Center on February 2 from 5:30 to 8:00 p.m.

Questions from the CAB revolved around the supplemental EIS and any action the NNMCAB could or should take. Mr. Bishop encouraged those concerned to attend the meeting, and while the NNMCAB's mission does not directly involve pit disassembly, the NNMCAB could draft a generic "no more waste on the Hill" recommendation, for example, if it so chose.

XII. Presentation: "Actions Taken in Response to the Las Conchas Fire," Dr. Jennifer Payne, Archaeologist, LANS

A printed copy of Dr. Payne's presentation with photographs was included in the meeting packet and a copy may be obtained by request from the CAB office at (505) 989-1662.

Dr. Payne described impacts to the LANL site resulting from the Las Conchas Fire and actions taken to mitigate damage to the environment and Lab property. Most of the 133 acres of Lab property burned were preventative back-burns. Sampling locations were added, and Danny Katzman's storm water monitoring program information can be found on the RACER database. Dr. Payne described improvements to defensible space around lab properties, lessons learned and actions taken from the Cerro Grande Fire which are still in place. She also mentioned that additional culverts are being constructed to prevent future flooding of roads, and that the New Mexico Department of Transportation (DOT) is involved with that.

Mr. Bishop added that accelerating removal of above-ground TRU waste is a top priority and in progress now.

Dr. Payne said that some of the actions taken post-fire caused an impact to the Mexican Spotted Owl habitat, so some changes were made to the Environmental Assessment (EA); however, no adverse effects to the owls are expected.

Questions from the NNMCAB included inquiries about the status of monitoring wells and water chemistry during flooding. Mr. Katzman explained that some monitoring wells in Water Canyon and Cañon del Valle were damaged and two shallow alluvial wells were ripped out, as well as a pilot project for a permeable reactive barrier that had reactive media in groundwater running through a sampling station. He also explained that during the flooding, normally dry canyons showed definitely different water chemistry. Shallow wells did show greater alkalinity and pH changes for about six months, but then dissipated and looked the way it did before. Monitoring will continue as floods may still occur over the next two to three years or more. LANL is committed to monitoring what comes onto and away from the Lab for many years, and a multi-agency effort is already organized to pull data from the Santa Clara area to Albuquerque and issuing risk assessments. Mr. Katzman clarified that the Lab did not sample Cochiti Lake.

XIII. Public Comment Period

No one signed up for the second public comment period.

XIII. Wrap-Up

3 4

Mr. Phelps opened the floor to general comments. NNMCAB members expressed appreciation for the post-fire information and for Mr.

pick a subcommittee by that time, and hopes to elect officers then.

house March 14 and the next NNMCAB meeting March 28.

wants the best solution for all and more money coming to the state.

that he will make sure Mr. Bishop gets back to meetings from time to time.

project, perhaps at the next NNMCAB meeting. He also reminded the NNMCAB that on

February 8 the WM/EMSR committee meeting will be held. He hopes that new members will

of cleaning up the environment, and thanked Mr. Bishop for his service, promising the NNMCAB

and that the NNMCAB really does make a real difference. He commented that the January 5

meeting was a "Super Bowl" moment, with the NNMCAB making newspapers from coast to

coast. "It's tough, and it's a thankless job, but you guys are really making a difference," Mr.

committee meetings would be forthcoming, as well as information on the new offices open

Mr. Worth thanked those present for volunteering their time toward the common goal

Mr. Bishop commented that serving as Co-DDFO has been a lot of fun and good work,

Ms. Santistevan thanked Mr. Bishop and announced that information on the February 8

Ms. Lucas stated that the January 5 meeting had high stakes for many, and that she

Mr. Longacre expressed his appreciation that we are free to disagree, criticize the

Ms. Erickson expressed thanks to Mr. Bishop and all for attending, said that Ms. Roybal

With no further business to discuss, Mr. Bishop, Co-DDFO, adjourned the meeting at

5

Bishop's excellent service to the NNMCAB. Mr. Sayre asked Ms. Santistevan to clarify regarding the public meeting scheduled for

6 7 8

the next day (January 26). Ms. Curran explained that it is a requirement of the storm water permit to hold a public update meeting periodically. Mr. Valdez expressed a desire to hear more about the plutonium pit disassembly

Bishop said.

9 10

11 12

13 14

15 16

17 18 19

20 21

22 23

24 25

26 27

28 29

30 31

32 33

XIV.

6:16 p.m.

34 35 36

37

38

39

40 41

Ralph Phelps, Chair, NNMCAB

government, and speak our minds.

will be back on Monday.

Respectfully submitted,

Rafh & Philps

Adjournment

*Minutes prepared by Karen Erickson, NNMCAB Technical Writer

1 Attachments:

- 2 1. Final 1-25-2012 NNMCAB Meeting Agenda
- 3 2. Final 11-30-2011 NNMCAB Meeting Minutes
- 4 3. Amended 1-5-2012 NNMCAB Meeting Minutes
- 5 4. Report from Ralph Phelps, NNMCAB Chair
- 6 5. Report from Menice Santistevan, NNMCAB Executive Director
- 7 6. PowerPoint Presentation, "NEPA for Las Conchas Fire," Lee Bishop, TRU Waste Federal Projects Director, DOE
- 9 7. Handout, "Trichloroethylene," CAS #79-01-6, Agency for Toxic Substances and Disease Registry
- 11 8. PowerPoint Presentation, "Actions Taken in Response to the Las Conchas Fire,"
 12 Jennifer Payne, Archaeologist, LANL
- Letter from George Rael, Assistant Manager, DOE Environmental Projects Office
 regarding NNMCAB Recommendation 2011-08, "Restore User Confidence in the Risk
 Analysis, Communication, Evaluation, and Reduction (RACER) Database"
- 10. Federal Register Notice, "Second Amended Notice of Intent to Modify the Scope of the
 Surplus Plutonium Disposition Supplemental Environmental Impact Statement and
 Conduct Additional Public Scoping," Vol. 77, No. 8, January 12, 2012
- 19 11. Updated NNMCAB Recommendation Tracking List for 2011

21 **Public Notice:**

20

26

- 22 All NNMCAB meetings are recorded. Audiotapes have been placed on file for review at the NNMCAB Office, 94 Cities of Gold Road, Santa Fe, New Mexico, 87506.